

July 1, 2019

The City Council of the City of Idaho Falls met in Council Work Session, Monday, July 1, 2019, in the Council Chambers in the City Annex Building located at 680 Park Avenue in Idaho Falls, Idaho at 3:00 p.m.

Call to Order and Roll Call:

There were present:

Mayor Rebecca L. Noah Casper
Councilmember Thomas Hally
Councilmember Jim Francis
Councilmember Michelle Ziel-Dingman
Councilmember Shelly Smede
Councilmember Jim Freeman
Councilmember John Radford (arrived at 3:02 p.m.)

Also present:

PJ Holm, Parks and Recreation Interim Director
Royce Clements, Police Captain
Mason Handke, Special Events Coordinator
Shane Kaiser, Police Lieutenant
Duane Nelson, Fire Chief
Catherine Smith, Idaho Falls Downtown Development Corporation (IFDDC) Executive Director
Krisi Staten, War Bonnet Round Up Board Member
Pamela Alexander, Municipal Services Director
Mark Hagedorn, Controller
Josh Roos, Treasurer
Randy Fife, City Attorney
Kathy Hampton, City Clerk

Mayor Casper called the meeting to order at 3:00 p.m. with the following items:

Calendars, Announcements and Reports:

July 1, City Council Work Session
July 4, City Holiday
July 8, City Council Budget Workshop
July 9, Westside Ag Tour; and, City Council Meeting
July 10-12, Idaho Consumer Owned Utilities Association (ICUA)
July 15, 16, 18, City Council Budget Workshops
July 19, Great Race
July 22, City Council Work Session
July 23 and 24, City Council Budget Workshops (optional)
July 25, City Council Meeting
July 27, Airport Annual Meeting
July 31, War Bonnet Round Up Rodeo Kick-off
August 1-3, War Bonnet Round Up Rodeo
August 5, City Council Work Session
August 6, Idaho Falls Police Department (IFPD) Community Night Out
August 8, City Council Meeting
August 8-10, Youth Jam
August 10, Duck Race

Mayor Casper briefly reviewed the FY2020 City Budget Calendar per the Association of Idaho Cities (AIC) Budget Manual; the hiring planning calendar for the Parks and Recreation Director; and, announced Carla Bruington as the

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new Executive Assistant to the Mayor. She also recognized the Rising Star award to Michael Kirkham, Assistant City Attorney.

Acceptance and/or Receipt of Minutes:

There were no minutes to accept.

Liaison Reports and Concerns:

Councilmember Hally believes previous Ag Tours have been worthwhile. He also expressed kudos to the workers on the Broadway project, he noted the IFDDC and the Idaho Falls Redevelopment Agency have contributed funds to this project.

Councilmember Smede had no items to report.

Councilmember Freeman had no items to report.

Councilmember Francis had no items to report.

Councilmember Radford had no items to report.

Councilmember Dingman reiterated the July 27 Airport Annual Meeting.

Alcohol Ordinance Discussion:

Interim Director Holm stated revisions to the alcohol ordinance have occurred over the previous 2-3 years. He believes these changes have worked well with the Parks and Recreation (P&R) Department and the user groups within the community. Current proposed changes will include alignment with State code, time changes, and, permitting issues. He noted these changes have been reviewed within the Special Events Committee meetings. Interim Director Holm reviewed the proposed changes with general discussion throughout including the Benevolent, Charitable or Public Purposes Permit (this change would allow additional events at the zoo and for the IFDDC); the inclusion of beer and wine at The Broadway Plaza as a P&R rental facility; and, a designated time frame versus a length of time (between noon and 2:00 a.m., although any event beyond 10:00 p.m. will require additional approval by the IFPD and the Idaho Falls Fire Department (IFFD)). He noted additional fees associated with permitted events will be discussed to be included in the upcoming fee resolution. Captain Clements concurred that additional resources may be needed for the extended time of an event. Mayor Casper believes the fees should be cost-neutral and not as a revenue. Interim Director Holm indicated these proposed alcohol changes are being requested with the intent to include additional fees in the fee resolution. Mr. Fife believes there are two (2) concepts that compete with one another – the right of peaceable assembly that cannot be prohibited because of costs, and, the City has to give the service that is available for crowd control although an increment can be charged for an event over and above as long as it does not prohibit the event. Mayor Casper believes there needs to be a balance with enforceability, the need to be friendly to community events, fundraising, cost recovery, and, State Code. Councilmember Freeman expressed concern regarding the 2:00 a.m. timeframe. He questioned the denial of an event until 2:00 a.m. Mr. Fife stated any denial must be nondiscriminatory applied. Councilmember Dingman believes there should be criteria with extended hours. Interim Director Holm stated there is currently no specific checklist, each event is reviewed with the Special Event Committee which includes representatives from several City departments. Mr. Handke stated the history could be reviewed for each event requesting extended hours. Mr. Fife stated the parameters need to be established within the ordinance with application review by the committee. Lt. Kaiser stated the security review practice has been, and will continue to be, occurring. Mr. Handke reviewed the application review and approval process. Councilmember Hally expressed his concern with large events occurring until 2:00 a.m. Councilmember Francis does not believe all venues should be eligible for the 2:00 a.m. time frame. Mayor Casper requested Council consensus for the after-hours permit for each location/venue: Sandy Downs and Noise Park – Councilmember Freeman expressed his concern with Sandy Downs. He indicated there were complaints from the adjacent neighbors following last year's rodeo. Councilmember Dingman does not believe the impact of alcohol would change the situation. She is hopeful P&R and the War Bonnet Board of Directors will address this issue. Interim Director Holm does not believe most events will apply for the extended time frame. Mayor Casper reminded the Council to consider what the zone allows and any approval of the amended ordinance should consider worst-case scenario. Additional discussion for consensus of location/venues: The Pier at Snake River Landing – 2:00 a.m.; Civitan Plaza – Council recommended 10:00 p.m., IFDDC recommended 10:00 p.m. Captain Clements stated there are several residents in the downtown area. He recommended 10:00 p.m. for any outdoor venue near residents. Sportsman Park – 10:00 p.m.; Freeman Park – 10:00

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p.m.; Idaho Falls Park Zoo at Tautphaus Park – 10:00 p.m.; Tautphaus Park Multi-use Shelter – 10:00 p.m.; Skyline Activity Center – 2:00 a.m.; The Broadway – 2:00 a.m.; and, a closed public street – 2:00 a.m. It was reiterated all events with requesting the extended time frame would be considered on a case-by-case basis with the Special Events Committee. Mayor Casper stated hard liquor is also being proposed for Sandy Downs and Noise Park as well as the after-hours permit. Interim Director Holm stated War Bonnet Round Up Rodeo sponsors have previously preferred after-rodeo events that extend beyond the current hours allowed for alcohol. He believes this is a good opportunity to finish off the rodeo. He prefers the extended hours which would be self-policed. Councilmember Dingman stated this ordinance would apply, and needs to be considered, for all events at Sandy Downs, not just the rodeo. Councilmembers Freeman and Hally prefer 12:00 a.m. for Sandy Downs. General comments followed. Interim Director Holm stated follow-up discussion will occur at the July 22 Council Work Session for inclusion on the July 25 Council Meeting agenda. Mayor Casper requested concerns from Chief Nelson regarding public safety. Chief Nelson stated the IFFD sees a spike of public safety needs occurring on weekend evenings, regardless of the event(s). Brief discussion followed regarding the inclusion of the Library and the non-hours at Melaleuca Field as well as the current approval process.

Preliminary Budget Introduction:

Director Alexander stated budget documents are available for the 2019/2020 proposed budget. Discussion will need to occur for salary and benefits (an increase of 25% over the previous seven (7) years) and the accumulation effect of the Cost of Living Adjustment (COLA) and/or wage inflations over the previous years. The wage inflation proposal has been moved to the priorities list. Information regarding a 3% levy increase will also be included for discussion. Mr. Hagedorn stated analysis has occurred with property taxes for the allowable 3% increase. Annexation and new construction has been affected by the closure of the Snake River Redevelopment District. Valuation amounts from the County will be available in the next 3-4 weeks following any hearings/challenges to the increase of property taxes. Mr. Hagedorn expects a 10-12% increase in valuation, this will decrease the levy rate. An estimated amount of \$130M in new construction has been calculated, which includes approximately \$80M of the closure of the Snake River Redevelopment District. It was noted new construction is in effect upon occupancy. Overall valuation is anticipated at \$300-\$400M. Mr. Hagedorn stated the maximum increase is based off the statutory 3% increase which includes new construction and annexation plus the 3% allowable. He noted the foregone balance is approximately \$5.3M. Any monies from foregone will require public hearings. Mayor Casper stated this information will be thoroughly discussed at upcoming budget sessions. She noted personnel issues are a concern. Mr. Hagedorn concurred. He stated the ability to expand is more restrictive based on revenue. Revenues typically increase \$1.5-2M annually. The majority of revenue is from property tax and State-shared revenues. Mayor Casper recommended Council review the one-time and on-going expenses. Director Alexander stated worksheets will also include the presentation schedule and a list of requests for capital and operating budget. Councilmember Radford noted large capital projects (in the amount of \$24M) include Airport and Idaho Falls Power projects. These projects are funded by federal grants.

There being no further business, the meeting adjourned at 4:35 p.m.

s/ Kathy Hampton

CITY CLERK

s/ Rebecca L. Noah Casper

MAYOR